

Town of Spider Lake
Board of Supervisors Meeting
Town Hall, 10896W Town Hall Road
Wednesday, March 11th, 2026
6 p.m.

MINUTES

1. Meeting was called to order by Chair Johnson via Zoom at 6:00 pm. In attendance were Supervisors Delaney, Johns, Amery (Zoom), Thearin, Treasurer Pagenkopf and Clerk Cleary.
2. Community Participation: None
3. **MOTION** to approve agenda for March 11th, 2026 with addition of establishing the Annual Town Meeting and April Monthly Meeting dates to the General Business section at the end made by Sarah Delaney, seconded by Mark Johns. All ayes. Motion carried.
4. Pledge of Allegiance
5. **MOTION** to approve minutes from February 11th Town Board Meeting with one change to be made in the P&RC section made by Dave Thearin, seconded by Sarah Delaney. All ayes. Motion carried.
6. Treasurer's Report was presented by Molly Pagenkopf. Year to date cash balance is \$493,344.
7. Clerk's Report presented by Clerk Cleary:
 - a. **MOTION** to approve vouchers in the amount of \$2,010,611.71 and any late coming regular bills made by Sarah Delaney, seconded by Dave Thearin. All ayes. Motion carried.
 - b. **MOTION** to approve Tara Lawton as Deputy Clerk made by Sarah Delaney, seconded by Bill Amery. All ayes. Motion carried.
 - c. **MOTION** to approve road closure for Lion's Club bike race made by Bill Amery, seconded by Mark Johns. All ayes. Motion carried.
8. Committee Reports
 - a. Plan & Review Commission presented by Sarah Delaney:
Summary of P&RC meeting from 3/4/26
 - b. Roads presented by Quentin Johnson:
Road bans notice has been posted to the website, will be updated when they come off.
The Roads Committee reviewed the plan for the 2026-2027 construction projects.
 - c. Health, Safety & Environment presented by Quentin Johnson:
Buoys have been ordered for the unnamed river area.
Fire Department made 7 EMS runs in February per Chief Mike Schmidt.
Signs for the new boating ordinance have been ordered for the public landings.
 - d. Finance & Insurance presented by Bill Amery:
MOTION to approve a budget amendment for the tax levy shortfall made by Bill Amery, seconded by Sarah Delaney. All ayes. Motion carried.
 - e. Facilities & Maintenance presented by Mark Johns:
Republic will be using a smaller truck stationed near the transfer station to do regular collections for those who have service at their homes, unlike prior years when their customers would utilize

dumpsters provided by Republic. Per Republic Services, they have notified their customers of this change. Call Matt at Republic Services in Serona if you have any questions about this change.

Transfer Station - Republic bill at \$553.24.

9. General Administrative Items

Wednesday, April 8th will be the regular Town Board Meeting at 6 pm. Tuesday, April 21st will be the Annual Town Board Meeting featuring a presentation by Jump River.

11. Motion to adjourn made by Mark Johns, seconded by Dave Thearin. All ayes. Motion carried.

Next Town Board meeting will be on 4/8/26 at 6 pm.

Respectfully submitted,

Bianca Cleary

Clerk, Town of Spider Lake

4.5.26

Last Updated: March 2026

Task	Q1 2026		Q2 2026			Q3 2026			Q4 2026			Q1 2027		
	Mar-26	Apr-26	May-26	Jun-26	Jul-26	Aug-26	Sep-26	Oct-26	Nov-26	Dec-26	Jan-27	Feb-27	Mar-27	
Phase 1: Uses and Lot Standard														
1a: Establish Zoning Districts														
1b: Use Table														
1c: Supplemental Use Regulations incl. Short-Term Rentals														
1d: Lot Dimensional Standards														
1e: Site Design Regulations (e.g. lighting, landscaping)														
Phase 1 Testing and Refinement														
Phase 2: Shoreland-Wetland Zoning														
Interim Update Info Session	Hold Info Session													
Phase 3: Subdivision Control														
Phase 4: Administrative Procedures														
Phase 5: Final Review and Testing														
Present to PRC and Town Board														

Last Updated: March 2026

Submit completed
Application and fee to:
Town of Spider Lake Clerk
10896 W Town Hall Rd.
Hayward, WI 54843

Application for Conditional Use Permit
Town of Spider Lake
Sawyer County, Wisconsin

Office Use
Application No. **CUP 26-01**

The undersigned hereby makes application for a Conditional Use Permit for the work described and located as shown herein.

Print Or Type – Use Black Ink

Property Owner TODD C GOOLD

PO BOX 446
Mailing
Address

Agent/Builder Todd Goold
Mailing
Address PO Box 446

City Hayward State WI Zip 54843

City Hayward State WI Zip 54843

Daytime Phone

Daytime Phone 715 689 6817

Property Legal Description (From Real Estate Property Tax Bill)

Gov't Lot SE 1/4 NE 1/4, Sec. 6 Twn. 42 N R 7 W Alternate/Legacy ID: 028 - 742 - 06 - 1403

Description: E 1/2 SE NE 1/4 1/2 R 7 W

Site Address: 14470 N Sely Fire Tower Rd. Acreage 18.91 Deed Document # 458957

Property Information

Zone District: ☐ R-1 ☐ RR-1 ☐ RR-2 ☐ A-1 ☐ C-1 ☐ I-1 ☒ F-1

Wetland/Shoreland: ☐ Yes ☐ No (Shoreland: The area of frontage on navigable waters measured from the normal high-water elevation within one thousand (1,000) feet from lakes, ponds and flowages; and three hundred (300) feet from rivers and streams.)

Current Use & Improvements: Recreation

Description of all nonconforming structures & uses on the property:

Conditional Use Request (If you require additional space, please attach a separate sheet, include owners name on the top of the additional page.)

Describe Conditional Use request in detail: To build a 24' x 30' Cabin

Section of zoning ordinance requiring permit:

Please note: Approval of this Conditional Use Permit does not eliminate the need to obtain a land-use permit from the Zoning Office and any applicable Federal, State or Town permits.

The signing of this application grants permission to allow free and unlimited access to the property for onsite inspections between the hours of 8:00 AM -6:00 PM Mon - Fri to the Zoning Administrator(s) and/or members of the Plan & Review Commission.

I (we) declare that this application (including any accompanying information) has been examined by me (us) and to the best of my (our) knowledge and belief it is true, correct and complete. I (we) acknowledge that I (we) am (are) responsible for the detail and accuracy of all information I (we) am (are) providing and that it will be relied upon by the Town of Spider Lake in determining whether to issue a permit. I (we) further accept liability which may result of the Town of Spider Lake relying on this information I (we) am (are) providing in or with this application.

Signature of Owner or (Agent with Power of Attorney)

Print Name: Todd Goold Sign: Todd Goold Date: 2/16/2026

You must complete the attached plot plan

Office use			
Dates published	Hearing date:	Fee \$	Check #
Permit issued by	Date		
Expiration Date			
Signature of Zoning Administrator			

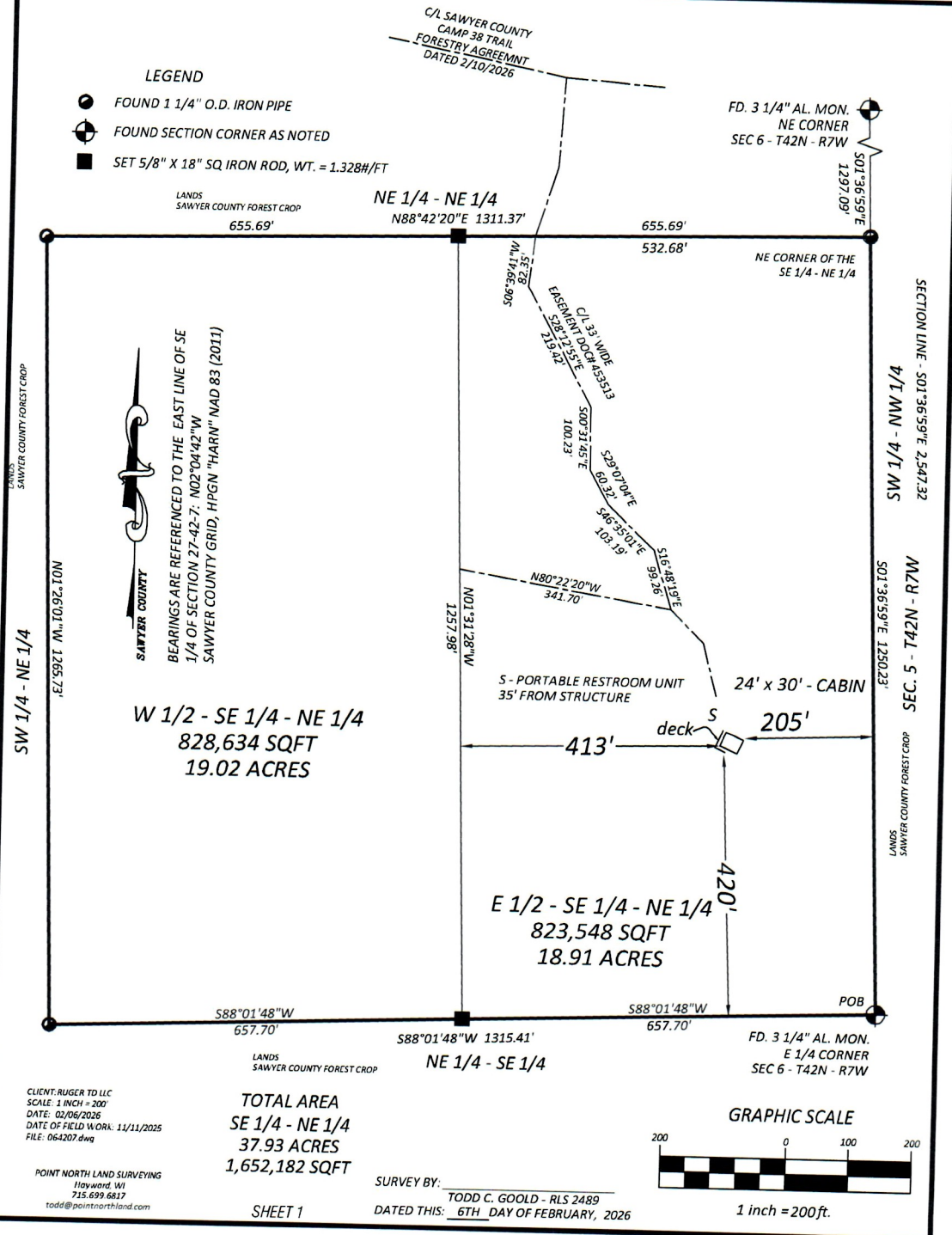
SITE PLAN

OF THE SE 1/4 - NE 1/4

LOCATED IN SE 1/4 - NE 1/4, SECTION 0 - T42N - R7W,
TOWN OF SPIDER LAKE, SAWYER COUNTY, WISCONSIN.

LEGEND

- FOUND 1 1/4" O.D. IRON PIPE
- ⊕ FOUND SECTION CORNER AS NOTED
- SET 5/8" X 18" SQ IRON ROD, WT. = 1.328#/FT



**SERVICES AGREEMENT between
SPIDER CHAIN OF LAKES ASSOCIATION, INC. and
TOWN OF SPIDER LAKE, INC.**

This Services Agreement (this "Agreement") is made as of this April 1, 2026 ("Effective Date"), by and between Spider Chain of Lakes Association, Inc., a Wisconsin nonprofit corporation, which is recognized as tax-exempt under section 501(c)(3) of the Internal Revenue Code ("SCLA" or the "Association"), and the Town of Spider Lake, a municipality in Sawyer County, Wisconsin, which is governed by a Board of Supervisors, elected by the town citizens ("TOSL" or the "Town"), collectively the "Parties" and individually a "Party."

WHEREAS, the mission of each Party includes supporting the health of the lakes in the Town including a shared interest in the prevention of invasive species. Certain invasive species, once present in a lake and watershed are costly to mitigate, which hurts the community generally, including and specifically home-owners and tourism-related business.

WHEREAS, the Parties have agreed it is in their mutual best interest to collaborate by sharing certain Services, as defined below.

WHEREAS, the Parties, in furtherance of their shared interests, entered into an agreement in 2006 to secure a Wisconsin Department of Natural Resources ("DNR") Clean Boats, Clean Waters grant ("CBCW" or the "Grant") to provide funds to partially cover the costs of the CBCW boat inspector staff.

WHEREAS, SCLA is not an employer, and most SCLA operations are performed by volunteers.

WHEREAS, TOSL employs staff to carry out the Town's operations and functions.

WHEREAS, since 2007, SCLA has applied for and received the Grant which provides partial funding for paid CBCW boat inspectors.

WHEREAS, TOSL, an employer generally, has been the employer of record for the CBCW boat inspectors whose compensation is funded by SCLA.

WHEREAS, the Parties wish to continue this successful relationship and to update the agreement between the Parties related to the Services provided and the employment relationship created.

NOW, THEREFORE, the Parties hereby agree as follows:

1. Term. This agreement shall be effective until terminated by either Party or as modified by both Parties.
2. Services. SCLA hereby retains TOSL to provide the services set forth in this section. TOSL will provide, through certain TOSL employees ("Personnel"), services to SCLA to support the CBCW boat inspection operation for SCLA beginning each calendar year after March and ending no later than November. Personnel will perform services for SCLA with care, skill, diligence, and in accordance with the DNR's CBCW inspection and reporting requirements.

(a) The services provided under this Agreement ("Services") will include but not be limited to:

- (i) General staffing and administrative functions for SCLA;
- (ii) Services and operations of Personnel for SCLA; and

(iii) Performing other tasks, as mutually agreed by TOSL and SCLA.

(b) Personnel. The Services will be performed by Personnel on the terms set forth in this Agreement.

3. Compensation. SCLA will reimburse TOSL for the costs of providing the Services to SCLA as set forth in this Section 3 and as adjusted from time to time by mutual agreement of the Parties.

(a) Employee Salaries, Taxes, and Benefits. TOSL staff will perform services for SCLA on an agreed-upon basis. When TOSL staff perform services for SCLA, TOSL is to be fully and fairly reimbursed for the value of their time as described in this Section.

(b) Direct Costs for Employees' Services. CBCW boat inspectors will submit timecards to TOSL. TOSL Clerk will process payroll based on the timecards submitted. TOSL will bill costs to SCLA that include the following for the CBCW boat inspectors; gross pay, employer matched Social Security, employer matched Medicare tax, and the municipal rate for Workers Comp. The cost of each individual's services shall be invoiced to SCLA and paid, consistent with Section 5.

(c) Administrative Fee. An annual QuickBooks fee will be included in the annual charge to SCLA to reimburse TOSL for this administrative service item.

4. Supervision.

(a) Oversight of Personnel. CBCW boat inspectors shall be supervised while performing the Services as follows:

(i) CBCW boat inspectors will be supervised by and report to the chair of the SCLA AIS/Water Quality Committee, as delegated by the SCLA board of directors.

(ii) While SCLA will provide the supervision, including but not limited to the hiring, firing, and discipline of the CBCW boat inspectors, it will not take any employment action without the approval of TOSL.

(b) Compliance With Policies. The Parties agree that CBCW boat inspectors shall be subject to and comply with the policies and procedures of TOSL and SCLA during the course of performing Services for SCLA.

5. Payment and Receipt Process.

(a) Invoice. At the end of each season, before the end of the calendar year, TOSL will invoice SCLA for the direct costs of TOSL employees serving as CBCW boat inspectors and an administrative fee for the QuickBooks software. TOSL will send the invoice via email to the SCLA AIS/Water Quality Committee Chair.

(b) Receipt. SCLA agrees to pay any outstanding amounts within 30 days of the date of the invoice and, if in arrears for more than 30 days, to pay interest of 3% on amounts outstanding.

(c) TOSL will provide a receipt identifying proof of payment to SCLA to satisfy the requirement of the CBCW Grant process. The receipt will be emailed to the SCLA AIS/Water Quality Committee Chair.

6. Change in IRS Requirements. It is the intention of SCLA and TOSL that the method of calculating SCLA's share of the expenses incurred by TOSL on its behalf shall conform in all material respects with the requirements imposed by the IRS with respect to similarly situated organizations. In the event that SCLA is advised by counsel or other tax advisor that the method of calculating SCLA's share of expenses set forth in this Agreement no longer conforms with such requirements, the Agreement shall be amended to conform with all IRS requirements.

7. Separate Records. In performing services, Personnel shall keep all TOSL records and documents separate from any records and documents of SCLA.

8. Acknowledgment of Relationship of the Parties.

(a) Employment Matters. The Parties hereby acknowledge and agree that in performing the Services, all Personnel shall at all times be acting as employees of TOSL, and no other entity. TOSL shall be solely responsible for payment of compensation, and payment for all employment benefits of Personnel. At no time shall Personnel be deemed employees of SCLA for any purpose.

(b) Contractor Relationship between the Parties. The relationship of TOSL to SCLA is that of an independent contractor and not of an employee/employer, agent/principal, pass-through entity/subrecipient, joint venturer, or partner. Neither Party shall hold itself out as an agent or representative of, or purport to speak or act on behalf of, the other; nor shall either Party have the power or authority to act for the other, or to bind or obligate the other to a third party or commitment in any manner. The Parties shall hold themselves out as separate, independent entities.

(c) Contracting with Other Parties. The Town may render services to third parties during this Agreement provided that such services do not violate its confidentiality obligations to SCLA.

9. Conflict of Interest. Each Party maintains its own written Conflict of Interest Policy that complies with federal and state requirements. To the best of its ability, TOSL shall direct each Personnel to comply with SCLA's Conflict of Interest Policy and to act in the best interests of SCLA during the performance of the Services.

10. Exempt Purposes. The Parties agree to conduct the Services under this Agreement in a manner so as:

(a) Not to interfere with SCLA's accomplishment of its Section 501(c)(3) tax-exempt purposes;

(b) Not to jeopardize either Party's compliance with federal and state laws governing nonprofit, tax-exempt organizations;

(c) Not to cause any inurement or any improper private benefit from such joint use of resources.

11. Term, Termination. The term of this Agreement is indefinite. The Agreement may be terminated by either SCLA or TOSL at any time or amended upon mutual written agreement of the Parties as follows:

(a) Termination for Convenience. No termination for convenience is available during the season CBCW services are performed. Either Party may terminate this Agreement by providing written notice of such termination to the other Party no later than December 31, which notice shall take effect thirty (30) days after the delivery of the notice by the Terminating Party.

(b) Termination for Cause. Either Party may terminate this Agreement at any time effective within fifteen (15) days upon providing written notice of such termination to the other Party if (i) the other Party materially breaches any of its obligations under this Agreement, which are not cured by the Party receiving notice; or (ii) either Party experiences a termination, suspension, or reduction of funding that materially impacts its ability to perform any of its obligations under this Agreement.

12. Waiver of Breach. The waiver by any party of a breach of any provision of this Agreement shall not operate as, or be construed to be, a waiver of any subsequent breach by any party.

13. Severability. The invalidity or unenforceability of any provision of this Agreement shall not affect any other provision hereof, and this Agreement shall be construed in all respects as if such invalid or unenforceable provisions were omitted.

Date: 30 Mar. 2026

To the Town Board of Spider Lake,

Re: Formal Objection to Construction of Public Trail Adjacent to Private Properties

We are writing to formally object to the construction of the public trail currently being developed along our property lines.

This project has come as a complete surprise to us. At no point were we notified, consulted, or given the opportunity to provide input prior to the commencement of this work. Given the direct and substantial impact this trail will have on our properties, this lack of communication is deeply concerning and, at a minimum, reflects a serious breakdown in process.

1. Lack of Notice and Due Process

We were not provided with any notice or opportunity to comment on this project prior to its initiation. This raises serious concerns about whether proper procedures were followed and whether the rights of adjacent property owners have been adequately considered.

2. Infringement on Privacy and Property Use

The proposed trail runs in close proximity to existing private residences and established private trails. This proximity will materially interfere with our privacy and our longstanding, reasonable use and enjoyment of our properties.

3. Safety Concerns

The surrounding area is actively used for hunting. Introducing a public trail into this environment creates clear and unnecessary risks to both trail users and property owners. Additionally, increased human and pet activity will disrupt local wildlife patterns, further altering the character of the area.

4. Public Nuisance Risks

Based on prior experience with a public trail near a former residence, we have significant concerns about the secondary effects such trails often bring. These can include trespassing, illegal dumping, loitering, and other disruptive or unsafe behaviors. Such issues place an ongoing burden on nearby residents and are often difficult to address effectively through law enforcement alone.

5. Disproportionate Impact Relative to Public Benefit

The proposed trail appears to be a small, localized addition that provides minimal incremental benefit, particularly given that Sawyer County already maintains one of the most extensive public trail systems in the United States. In contrast, the negative impacts on adjacent property owners—including loss of privacy, safety concerns, and increased nuisance risk—are significant and concentrated. This

imbalance raises serious concerns about the necessity and appropriateness of this project in its current location.

6. Inconsistency with Prior Understanding of Land Use

It is our understanding that this property was acquired for the purpose of constructing a new town hall. The addition of a public recreational trail represents a material change in use from what neighboring property owners reasonably understood and expected, further compounding the concerns outlined above.

7. Lack of Community Support from Directly Affected Residents

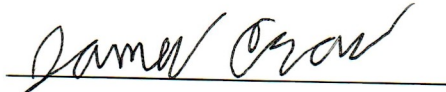
While this project is described as benefiting the "community," the residents most directly impacted by the trail were not consulted and do not support this development. The interests and concerns of adjacent property owners should carry substantial weight in decisions of this nature.

Given these concerns, we respectfully request that the Town Board:

- Immediately halt further development of the trail pending review
- Provide full documentation regarding the approval process for this project
- Engage in direct consultation with affected property owners
- Consider alternative plans that do not negatively impact neighboring properties

We are open to constructive dialogue but cannot support the trail as currently planned.

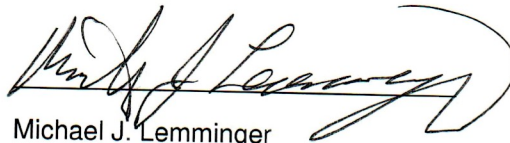
We look forward to your prompt response.



James A. Cross

12145W Town Hall Rd

Hayward, WI 54843



Michael J. Lemminger

10854W Town Hall Rd

Hayward, WI 54843